

Report for: Cabinet 18th June 2019

Title: Community Safety Strategy 2019-23

Report authorised by : Stephen McDonnell, Director of Environment and Neighbourhoods

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Ward(s) affected: All Wards

**Report for Key/
Non Key Decision:** Key Decision

1. Describe the issue under consideration

- 1.1 The Community Safety Strategy presents the Community Safety Partnership's approach and priorities to achieving a reduction in crime and anti-social behaviour in Haringey up to 2023.
- 1.2 The strategy is supported by a comprehensive strategic assessment that draws on data from across the partnership to identify trends, patterns, and drivers relating to crime and anti-social behaviour.
- 1.3 The strategy is informed by extensive consultation and engagement with partners across the system, with community groups, and with Haringey residents and businesses. The outcomes that the Community Safety Partnership seeks to achieve through the strategy are a reflection both of the data and what we have heard through this engagement activity.
- 1.4 The Community Safety Strategy is a Policy Framework Strategy, as set out in Part three Section B, paragraph 2 a(iii). It is a constitutional requirement that Full Council approve the Community Safety Strategy. Part 4 Section 2[Developing Budget and Policy Framework] of the Constitution advises that Overview and Scrutiny and Cabinet will develop budget and policy framework proposals and recommend these to full council for adoption. The Overview and Scrutiny Committee have delegated authority to the Environment and Community Safety Scrutiny panel for putting forward comments on this proposed strategy and these are set out at appendix 4.

2. Cabinet Member Introduction

- 2.1 A fundamental duty for local authorities, working with partners and communities, is to help build safe places where residents can live fulfilling lives without fearing or experiencing crime. Haringey Council is committed to working with the police, public sector partners, voluntary and community groups, and neighbouring boroughs to help make Haringey safe for all residents, businesses, and visitors to the borough. The Community Safety Strategy sets out an ambitious plan to tackle the most pressing issues in our borough including serious violence, violence against women and girls, exploitation, anti-social behaviour, and reoffending, while building public confidence in public services.

We want to celebrate the good work being done in Haringey's communities to keep our borough safe. Youth projects such as Project Future in Northumberland Park, which supports young men on the estate to take positive pathways in their lives; the Multi-Faith Forum, consisting of leaders from Haringey's diverse faith communities committed to increasing community cohesion; and a diverse range of VCS organisations, including our partners in Haringey Community Gold, that work to galvanise communities around local solutions to crime and anti-social behaviour.

We cannot ignore the challenges we face, however. Haringey, like London more widely, has experienced an increase recently in serious youth violence and continues to see far too many robberies, cases of exploitation, and instances where women and girls are victimised. We are dealing with these issues in a severely restrained financial context. We need to work differently with our partners and our communities to have a greater impact with fewer resources.

We value community engagement and we are committed to delivering this strategy in partnership with Haringey's communities. I look forward to taking this work forward in the coming years alongside our partners and Haringey residents.

3. Recommendations

3.1 Cabinet is asked to

- a) Note the comments of the Environment and Community Safety Scrutiny Review Panel at appendix 4.
- b) Note the Community Safety Action Plan attached at Appendix 2

Recommend to Full Council

- c) Approval of the Community Safety Strategy 2019-23 attached at Appendix 1, having regard to the Community Safety Strategy Equality Impact Assessment at Appendix 3.

4. Reasons for decision

- 3.1 Community Safety Partnerships are required under the Crime and Disorder Act to put in place a strategic assessment and strategy. As a partnership document listed in the Constitution, the Community Safety Strategy is reserved for final decision by full Council subject to prior approval by Cabinet.
- 3.2 The Community Safety Strategy 2013-17 was extended to 2019 to allow alignment with the Borough Plan 2019-23. The Community Safety Strategy 2019-23 aligns fully with the Borough Plan, and like the Borough Plan it is a partnership plan that reflects the outcomes that partners and communities across Haringey wish to achieve.
- 3.3 This Community Safety Strategy represents a significant commitment by partners including the Council, Police, Fire, Probation and Health authorities as well as local voluntary groups to working together to improve the lives of Haringey residents.
- 3.4 The Community Safety Partnership has a clear vision: to make Haringey one of the safest boroughs in London. We want Haringey to be a safe borough for everyone who lives and works here and to remain a safe and pleasant environment for all. The Community Safety Strategy provides the partnership with an opportunity to set out how it will achieve that vision by ensuring that:
- Levels of crime and antisocial behaviour are reduced
 - Children, young people, families, vulnerable adults, and residents feel safe in their homes and in public spaces
 - Those committing crime do not continue to reoffend
 - The public has confidence in all members of the Community Safety Partnership, particularly the Police and local authority.
- 3.5 The Community Safety Strategy 2019-23 represents a significant contribution to the collective effort across Haringey to achieve the visions of the People and Place priorities in the Borough Plan 2019-23:
- Place – Stronger, connected communities where together we improve our environment by making it safer, cleaner and greener.
 - People – A Haringey where strong families, strong networks and strong communities nurture all residents to live well and achieve their potential
- 3.6 A comprehensive overview of the alignment of the Community Safety Strategy 2019-23 with the Borough Plan 2019-23 is set out in para.7.1.
- 3.7 As well as the high profile issues around serious violence this Strategy also addresses crime, disorder and anti-social behaviour that are less well reported but impact the lives of many people including all forms of violence against women and girls and issues of exploitation including child sexual exploitation, County Lines, extremism and hate crime.
- 3.8 The Community Safety Strategy aims to improve the quality of life in the borough by focussing partnership action on six outcome areas:
1. Violence and high harm crimes
 2. Violence against women and girls
 3. Exploitation (including child sexual exploitation, child criminal exploitation, County Lines, trafficking, extremism, and modern slavery)
 4. Public confidence
 5. Victims of crime and anti-social behaviour
 6. Reoffending

- 3.9 An Action Plan, attached at Appendix 2, sets out the specific actions that community safety partners will take forward in order to address the issues identified in the strategy corresponding to the six outcome areas.

5. Alternative options considered

5.1 Do nothing

- 5.1.1 The Community Safety Strategy is a statutorily required document so this option has been discounted.

6. Background information

- 6.1 Addressing crime and anti-social behaviour is one of the top priorities for Haringey residents. The Haringey Residents Survey 2018 found that:
- When asked in an open response question what makes the biggest difference to quality of life on a day to day basis, safety and security issues were most commonly mentioned (13%)
 - Crime /ASB was the most commonly identified neighbourhood 'dislike' (34%)
 - Although four in five residents said they felt Haringey is a good place to bring up children, the most common reason for saying it wasn't was crime/safety
 - Perceptions of neighbourhood safety during the day are high and are in line with the LGA benchmark. After dark the 69% who feel safe is below the LGA benchmark of 76%. Perceptions of safety are significantly lower in North Tottenham and among groups that are most often victims of hate crimes such as LGBT+ residents, members of minority religious groups, and disabled residents.
- 6.2 The overarching objective of the Community Safety Strategy is to reduce and prevent crime and anti-social behaviour in Haringey, thereby creating a safer borough for residents and businesses, increasing public confidence, and reducing fear of crime. It articulates how the Community Safety Partnership will work together to do this by seeking to address issues relating to the six outcome areas noted in para.3.8. The nature and scale of the issues corresponding to those six areas is detailed in the strategy document, drawing on data from across the Community Safety Partnership as well as the results of engagement and consultation.
- 6.4 It is notable that there is considerable overlap between the six outcome areas due to the complex nature of the issues and the types of crime that this strategy is seeking to address.
- 6.5 We know from extensive engagement with our partners and with parents and young people that there is high demand for action to tackle issues relating to serious youth violence. We have set out our approach to tackling these issues in the Young People at Risk Strategy, which was approved by Cabinet in March 2019. The Community Safety Strategy is in alignment with the Young People at Risk Strategy and the action plans for both are cross-referenced in order to prevent duplication.
- 6.6. Similarly, eliminating violence against women and girls is a priority for the Community Safety Partnership. Accordingly, the Community Safety Strategy aligns fully with the Council's Violence against Women and Girls Strategy 2016-26.
- 6.7. The Community Safety Strategy is being brought forward shortly following several changes in local policing. These include the formation of the North Area Metropolitan Police BCU, which covers Haringey and Enfield; the establishment of the North Area

Violence Reduction Group, which acts as a forum for MPS, LB Enfield, and LB Haringey colleagues to work together to increase community safety; the agreement of the North Area Knife Crime and Serious Violence Plan 2018/19 among community safety partners; and the establishment of the Mayor of London's Violence Reduction Unit. The Community Safety Strategy takes account of these developments and sets out a course of action for the Community Safety Partnership that builds on the potential for these developments to enable positive outcomes for Haringey residents.

- 6.8 The Community Safety Strategy notes that it is being brought forward during a time of considerable financial pressures. Haringey has been successful in securing funds from central and London government to address community safety priorities. Nonetheless, the strategy takes account of the need to adapt in order to deliver for Haringey residents in a constrained financial context.

7. Contribution to strategic outcomes

- 7.1 The Community Safety Strategy 2019-23 supports meeting objectives within the People and Place priorities of the Haringey Borough Plan.

- 7.2 In terms of the People priority, the strategy supports the following objectives:
- Children and young people will be physically and mentally healthy and well
 - Children will grow up free from violence and fear of violence in the community wherever they live in the borough
 - Reduce the number of young people entering the criminal justice system
 - Adults will feel physically and mentally healthy and well
 - Caring and cohesive communities which can offer support
 - Levels of violence against women and girls will be significantly reduced

- 7.3 In terms of the Place priority, the strategy supports the following objectives:
- Improve community confidence and reduce the fear of crime using our relationships with partners and communities as well as our physical assets including the built environment and CCTV stock
 - Reduce the number of victims and perpetrators of crime and reduce the serious harm experienced by victims
 - Reduce the number of young people entering the criminal justice system

- 7.4 As noted in paras 6.5 and 6.6, the Community Safety Strategy also aligns with and supports the delivery of the Young People at Risk Strategy and the Violence against Women and Girls Strategy, which have been separately approved by Cabinet.

8. Statutory Officers comments (Chief Finance Officer (including procurement), Assistant Director of Corporate Governance, Equalities)

8.1 Finance

- 8.1.1 There are no direct financial implications arising from the strategy. Subsidiary plans and commissioning decisions will be assessed individually as they arise.

8.2 Procurement

- 8.2.1 There are no direct procurement decisions arising from the strategy. Subsidiary plans and commissioning decisions will be assessed individually as they arise.

8.3 Legal

- 8.3.1 The Assistant Director of Corporate Governance has been consulted in the preparation of this report and comments as follows. .
The Community Safety Strategy at Appendix 1 complies with the Community Safety Partnership's statutory duty under section 6 of the Crime and Disorder Act 1998 to formulate and implement a strategy for reducing crime and disorder in the borough .

In accordance with The Local Authorities (Functions and Responsibilities) Regulations 2000 and the Council's Constitution, the Community Safety Strategy is not to be approved solely by the Cabinet but it is part of the Council's policy framework and requires Cabinet approval and adoption by Full Council.

8.4 Equality

- 8.4.1 The Council has a Public Sector Equality Duty under the Equality Act (2010) to have due regard to the need to:
- Eliminate discrimination, harassment and victimisation and any other conduct prohibited under the Act
 - Advance equality of opportunity between people who share those protected characteristics and people who do not
 - Foster good relations between people who share those characteristics and people who do not.
- 8.4.2 The three parts of the duty applies to the following protected characteristics: age, disability, gender reassignment, pregnancy/maternity, race, religion/faith, sex and sexual orientation. Marriage and civil partnership status applies to the first part of the duty.
- 8.4.3 The strategic aim of the Community Safety Strategy is to foster a safer borough. It seeks to do so by tackling specific community safety issues, including violent crime, domestic abuse, exploitation, low public confidence, repeat victimisation, and reoffending.
- 8.4.4 Individuals and groups with protected characteristics are overrepresented among those affected by these issues. For instance, young BAME men are disproportionately affected by violent crime, individuals with disabilities are disproportionately affected by exploitation and repeat victimisation, and women and girls are disproportionately affected by domestic abuse. A full impact assessment of the ways in which the strategy relates to individuals and groups who share protected characteristics has been carried out and is an Appendix to the Strategy.
- 8.4.5 Delivery of the strategy will help the Council and partners to address known inequalities relating to community safety, including overrepresentation of particular groups among victims and perpetrators of crime. In so doing it will ensure the Council meets its Public Sector Equality Duty to have due regard for the need to eliminate discrimination, harassment, and victimisation, and advance equality of opportunity.

9. Use of Appendices

- 9.1 Community Safety Strategy 2019-23 – Appendix 1
9.2 Community Safety Strategy 2019-23 Action Plan – Appendix 2
9.3 Community Safety Strategy Equalities Impact Assessment –Appendix 3
9.4 Comments of Environment and Community safety Scrutiny Panel – to follow – Appendix 4

10. Local Government (Access to Information) Act 1985

- 10.1 None.