

# DSG Management Plan

(High Needs Block Recovery Plan)

Schools Forum 12<sup>th</sup> January 2023

# DSG 2021-22 outturn

Blocks	Opening DSG at 01/04/21	Budget	Outturn 2021/22	Outturn Variance 2021/22	Closing Balance
	£m	£m	£m	£m	£m
Schools Block	0	136.3	136.3	-	-
Central Block	0	2.9	2.9	-	-
High Needs Block	17.0	43.4	48.0	4.6	21.6
Early Years Block	0	19.6	18.7	-0.9	-0.9
<b>Total</b>	<b>17.0</b>	<b>202.2</b>	<b>205.9</b>	<b>3.7</b>	<b>20.7</b>

- The DSG outturn deficit position has increased by £3.7m from £17.0m to £20.7 and the cumulative DSG deficit is £20.7m.
- There is a favourable balance of £879k on the Early Years (EY) block following the notification from the DfE 2021/22 EY recoupment relating to 2020/21. This is earmarked for distribution to settings as outlined in the October 2022 Schools Forum report.
- The DSG HNB deficit was £21.6m at 31<sup>st</sup> March 2022.

# DSG Unmitigated Forecast for 2021-22 to 2027-28



<b>High Needs Block: Forecast Grant and Expenditure with estimated mitigations</b>							
	<b>2021-22</b>	<b>2022-23</b>	<b>2023-24</b>	<b>2024-25</b>	<b>2025-26</b>	<b>2026-27</b>	<b>2027-28</b>
	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>	<b>£m</b>
Estimated base expenditure	47.999	47.313	51.911	56.165	60.790	65.876	71.470
Demand increase (10% pa less 3% previously actioned = 7%)		2.511	2.869	3.128	3.451	3.805	4.195
Schools block transfer of 0.25% 2022/23 only		0.525					
Inflation increase (5% 2022-23; 3% thereafter)		2.086	1.385	1.497	1.636	1.788	1.956
Estimated expenditure after demand and inflation	47.999	52.436	56.165	60.790	65.876	71.470	77.621
Estimated HNB grant (2022-23 actual, and 3% increase thereafter)	43.406	50.645	52.164	53.729	55.341	57.001	58.711
In year forecast (deficit)/surplus							
<b>BEFORE</b> impact of action plans	-4.593	-1.791	-4.001	-7.061	-10.536	-14.469	-18.910
Deficit brought forward	-17.016	-21.609	-23.400	-27.401	-34.462	-44.998	-59.467
Forecast deficit at the end of the year							
<b>BEFORE</b> impact of action plans	<b>-21.609</b>	<b>-23.400</b>	<b>-27.401</b>	<b>-34.462</b>	<b>-44.998</b>	<b>-59.467</b>	<b>-78.377</b>
<b>Impact of Mitigating Actions</b>							
Gross Savings	-	-	2.314	5.306	10.971	17.282	23.845
Gross Costs	-	-	-0.992	-1.434	-2.412	-3.523	-3.917
Net Savings (Impact of action plans)	-	-	1.321	3.756	8.606	13.760	20.517
Council contribution							0.500
Forecast Expenditure after mitigating actions	47.999	52.436	54.844	57.034	57.271	57.710	57.104
In year forecast (deficit)/surplus							
<b>AFTER</b> impact of action plans	<b>-4.593</b>	<b>-1.791</b>	<b>-2.680</b>	<b>-3.305</b>	<b>-1.930</b>	<b>-0.709</b>	<b>2.107</b>
Deficit brought forward	-17.016	-21.609	-23.400	-26.080	-29.385	-31.315	-32.024
Forecast deficit at the end of the year							
<b>AFTER</b> impact of action plans	<b>-21.609</b>	<b>-23.400</b>	<b>-26.080</b>	<b>-29.385</b>	<b>-31.315</b>	<b>-32.024</b>	<b>-29.916</b>

## DSG Forecast

- The potential DSG forecast through to 2027/28 includes updated assumptions for:
  - Inflation forecast change (worsening)
  - Demand mitigations being factored in
  - Improvements in in-year demand/place funding
  - A 0.5% annual transfer from the Schools Block to the High Needs block
- Committed to bringing HNB into a balanced position over the 5 year period
- As yet to quantify the precise impact of new initiatives, but will aim to do so at pace once we have notification from the DfE on our Safety Valve application
- Given statutory requirements, and current funding mechanisms, it will be challenging to achieve an in-year £13m saving by 2027/28 (equates to 15% of forecast spend)
- The Autumn 2022 Budget Statement included and expected £400m additional national funding for the High Needs Block. Subject to the final allocation this may mean an overall increase in HNB budget of 10% for 2023/24.

# Safety Valve Programme - Update



The Safety Valve (SV) Programme application and SV Capital application is still under consideration with the DFE. The confirmation of the outcome was expected before Christmas 2022.

The DFE have provided written feedback that in line with the Autumn budget proposals that there may be a requirement to reconsider some areas of the bid. Further developmental works to the bid will be undertaken where necessary.

Programme resources are in place to support implementation.

Underpinned by the work already started a part of our High Needs Recovery Plan. Preparation work is underway to ensure we are ready to mobilise the project is approval is given. This includes:

- Work with partners to review initial proposals
- Planning of stakeholder engagement sessions
- Analysis to inform selection criteria for sites to implement capital proposals
- Development of robust governance processes
- Agreement from Schools Forum for 0.5% of the grant within the Schools Block to be transferred to the High Needs Block each year from 2023 - 2028

# Development of the Safety Valve Steering Group



- A new Safety Valve Steering group with partners has been created to help support the delivery of the Safety Valve Programme.
- The Group is meeting monthly initially to support the development and delivery of the areas within the Safety Valve submission.
- The group will be reviewed in 3 months to determine where additional support may be required and to check the required frequency of the meeting once we are in delivery.

## Membership

Ann Graham	Director of Children's Services (DCS) (Chair)
Jon Warlow	Director of Finance (S151 Officer) (Deputy Chair)
Cllr Brabazon (Standing Invite)	Cabinet Member for Children, Schools and Families
Cllr Williams (Standing invite)	Cabinet Member for Finance and Local Investment
Jackie Difolco	Assistant Director of Early Help, Prevention and SEND
Caroline Brain	Assistant Director of Programmes and Commissioning
TBC	Assistant Director for Schools and Learning
Will Wawn	Headteacher: Bounds Green School and Chair of Schools Forum
Tim Miller	Assistant Director Commissioning - Children's Commissioning Vulnerable Adults & Children (Health, NCL ICB)
Amanda Bernard	Parent Carers Forum (SEND Power Interim Chair)
Olga Nasiridou	Project Support Officer (Children's Services)
Stu Barratt	Strategic Lead Safety Valve Programme
Mary Jarrett	Head of SEND
Josephine Lyseight	Head Of Finance (Children's)
Martin Doyle	Headteacher: Riverside and Chair of High Needs Block Sub Group
Karel Stevens-Lee	Head of Children's Health Commissioning NCL ICB



# Strategy to address spend

## 1. Remodeling financial support to mainstream schools for children with SEND using monies from HNB

(to be delivered by academic year 2023-2024)

- Financial analysis has demonstrated significant disconnect between special schools and mainstream school top-ups
- A set of revised banding and top-up formulations has been co-produced with key stakeholders during a series of workshops held throughout the Autumn.
- Parent/ Carer consultation and involvement commenced with workshops held in December
- Final Revised proposals will be shared at SEND Executive in early 2023

# Strategy to address spend

## 2. Increase SEND Sufficiency in borough to drive down external placement costs via schools' buildings Masterplan Project (to be delivered within four academic years 2022 – 2026)

Provision of Autism Unit in mainstream secondary school.

Increased offer for children with high functioning autism at The Grove (Academy provision)

Improved offer for children with complex needs

Provision for children and young people with SEMH

SEND Capital funding has been used to develop 35 additional places to increase provision in borough for children and young people with SEMH/Autism from Sept 22: 12 places at Riverside , 21 places at The Grove and 6 places at Mulberry Provision

Options being explored to develop primary and secondary resource hub provision for ASC/SEMH with remaining SEND Capital monies. The final model will be based on the outcome of the SEND Education placement analysis.

SEND Education Sufficiency Strategy has been developed to support Safety Valve programme and mastersites Project. The Council are awaiting the outcomes of a significant Capital Spending bid made to DfE in October 2022 to support Safety Valve implementation. This includes proposals to redevelop The Vale School, create primary and secondary ASC Resource Units and Primary and Secondary SEMH Resource Units.



# Strategy to address spend

## 3. Improve Preparation for adulthood services and pathway via SEND Strategy (to be delivered within 2022-2023)

Improved performance in relation to Annual reviews to ensure provision is in accordance with outcomes

Annual Review recovery plan has started, with revision of paperwork and briefings to SENDCOs already actioned. Co-production meetings are now BAU.

Performance in relation to timeliness and quality of EHCPs indicates improvements in service delivery and an increasing number of Annual reviews are being completed.

Improved offer of pathways to employment including supported internships.

PFA strategic action plan has been finalized with 4 key areas:

- Good Health
- Employment
- Independent living and housing
- Friends, relationships and community

Commissioning framework and brokerage service address cost of post-18 provisions.

MTFS proposals for SEND Brokerage and QA role were approved, recruitment underway with appointment as soon as possible. Key priority for this post to work with service to develop robust commissioning and QA framework for education placements.

There is a new commissioning plan in place to ensure SEND placements in INMS are contracted and review effectively.

# Strategy to address spend

## 4. Improve pathways and services for children and young people with SEMH needs via Model For Change programme (to be delivered within four academic years 2022 – 2026)

Provision of nurture hub model with an 'in-reach' and 'outreach' service.

A nurture hub pilot has been in place since February 2021. An interim evaluation was carried out and identified some areas of positive impact as well as areas for further definition and development. Work is being undertaken to refine the approach and determine the model going forward including options for how primary schools can be supported better as part of a comprehensive SEMH pathway. Schools are keen to be involved in delivery are being brought together to develop the model.

Deliver a sustainable funding model

CYP Mental Health and Wellbeing – Revised Transformation Plan recently completed with focus on several strands supporting Model for Change and SEMH, with a schools' focus. DfE AP Taskforce Project (2021-2024) in place at HLP – joint work with CAMHS to recruit Clinical specialist to multi-disciplinary task force team. CAMHS Trailblazer pilot has been extended to all schools and working well.

Deliver effective therapies provision and timely support to children by reviewing CAMHS offer in Borough

Work has commenced to develop improved pathways for CYP with SEMH. Initial workshop has been held and further work planned with partners to review current provision and develop a robust, clear pathway, across a continuum of need. A clearly articulated SEMH pathway is in the process of being developed with implementation over the months to April 2023.

Develop sufficiency of provision.

Implementation of Haringey's Model for Change strategy began in April 2020. With a significant proportion of Phase 1 actions completed. Further review of this work will be completed within the Safety Valve programme.

# Strategies to address spend

## 5. Other key areas identified but not included within DSG management plan yet

The development of Strategic Action plan for the Speech, Language and Communication offer in the borough. A new pathway for universal, targeted, personalised and specialist SLCN across the borough will be put in place over the next year. This Expected to impact on future demand through increased models of earlier intervention and waiting times for access to SLC intervention. Detailed action plan drafted, critical and systems buy-in.

DSG classifications work completed, resulting in £970k in year reduction of overspend. Allocation of £1.3m from the HNB has ceased.

Early Years Strategy has been published following approval from Cabinet. There is a clear link with Best start in life which includes strong focus on Speech, Language and Communication Needs across the workforce, earlier identification and expertise to support better all young children with emerging SEND needs in early years settings and reduce demand for EHCP's. Also focus on Information, Advice and Guidance and on support to parents from birth.

Haringey is one of 75 LA's who are eligible for Best Start for Life funding of up to £3.8m. A series of engagement workshops have been held with professionals, young people, parents and carers to inform the 3 year delivery plan. The deadline for submission of the delivery plan to the DFE for approval is the 30 Dec. The plan will be iterative and evolve as the programme develops. Overall, there will be four Family Hubs developed across the borough, the first one will be developed from Triangle Childrens Centre by June 2023.

Improved graduated response for 'Therapies'

Ceasing of DSG allocation to Early Help

Early Years Review

Family Hubs